

	<p>Adults and Safeguarding Committee Meeting</p> <p>12th June 2017</p>
<p style="text-align: center;">Title</p>	<p>Commissioning Plan for Adult Social Care Accommodation and Support Services</p>
<p style="text-align: center;">Report of</p>	<p>Commissioning Director, Adults and Health</p>
<p style="text-align: center;">Wards</p>	<p>All</p>
<p style="text-align: center;">Status</p>	<p>Public</p>
<p style="text-align: center;">Urgent</p>	<p>No</p>
<p style="text-align: center;">Key</p>	<p>No</p>
<p style="text-align: center;">Enclosures</p>	<p>Appendix A – The Right Home Commissioning Plan Appendix B – Accommodation and Support EIA</p>
<p style="text-align: center;">Officer Contact Details</p>	<p>Kirstie Haines – Strategic Lead Adults Wellbeing Kirstie.haines@barnet.gov.uk</p>

Summary

In March 2015, the Adults and Safeguarding Committee approved a five-year Commissioning Plan for the period 2015-20, which sets out the Committee’s priorities and outcome measures for the following service areas – Adults with Learning Disabilities, Working Age Adults with Mental Health Needs, Disabled Working Age Adults with Physical Disabilities or Sensory Impairments, Older People: Feeling Well, Enjoying Life, Older People: Social Care Services, Carers, Leisure Services and Cross-cutting Issues.

This report sets out the detail of how the accommodation and support elements of the commissioning plan will be delivered including details of how the council is working with social care providers to extend choice for residents whilst helping them to stay independent for longer.

Recommendations

- 1. The Committee notes the progress in implementing the priorities identified in the Right Home Strategic Commissioning Plan.**

1. WHY THIS REPORT IS NEEDED

1.1 The Right Home Commissioning Plan (The Right Home) (Appendix A) sets out the types of accommodation that need to be available to meet the needs of social care clients to increase choice for individuals and deliver financial benefit for the council.

1.2 The detailed commissioning plan for accommodation and support is needed to inform Barnet's provider market about the type of provision that the council wishes to develop in borough, in support of the council's duties under the Care Act 2014 to shape the local social care market.

1.3 The 2017-2018 Addendum to the 2015-2020 Adults and Safeguarding Commissioning Plan includes the following commissioning priorities:

- We're developing best practice social care, focused on what people can do and how they can help themselves
- We're diversifying Barnet's accommodation offer to help more people live independently
- We're transforming day care provision to ensure that people remain active and engaged through access to employment and volunteering
- We're integrating health and social care services to prevent crises and help individuals stay well and in their own homes
- We're improving the borough's leisure facilities to support and encourage active and healthy lifestyles.

1.4 The commissioning plan for accommodation and support a key method of diversifying the adult social care accommodation offer to enable service users to be part of their community and stay well and independent. These changes are reflected in a range of national policy documents including:

1.5 The Care Act 2014 sets out a vision for a reformed care and support system. The Act gives the council responsibility for making sure that people have more control over their care through effective care and support planning and personalisation. Offering service users with a choice of accommodation supports the delivery of this responsibility for the council.

1.6 The Better Care Fund requires local areas to work across health and social care boundaries to reduce the numbers of elderly and frail people who are admitted to residential care. It also places an expectation on local areas to reduce the numbers of people who are delayed being discharged from hospital. Providing a more diverse accommodation offer will enable us better deliver these requirements.

1.7 The Mental Health Task Force Report (2016) c sets a comprehensive account of the challenges facing the provision of mental health care and sets out a ten-year strategy for change based on the key themes that emerged during the Taskforce's engagement work: prevention, access, integration, quality and a positive experience of care. The recommendations include the need to improve housing and accommodation options for people with mental health needs.

1.8 Valuing People (2001) contains four fundamental principles: choice and control in all aspects of the lives of people with learning disabilities, rights, promoting independence and inclusion and citizenship. Valuing People Now (2009) focused attention on those areas of the lives of people with learning disabilities where insufficient progress had been made since 2001, namely housing, employment opportunities and health.

1.9 In April 2014, the Government published an update to its 2010 National Autism Strategy: 'Think Autism – Fulfilling and Rewarding Lives, the strategy for adults with autism in England: an update'. The proposals contained in the accommodation commissioning plan will help to make sure that the services provided to young adults and adults with Autism reflect the Autism Act and its guidance and other relevant national policy and best practice.

1.10 Transforming care: A National response to Winterbourne View Hospital was explicit that there are far too many people with learning disabilities or autism staying too long in hospital or residential homes. To meet the needs of these individuals in the community, the range of services available to support individuals with complex physical and social needs should be increased.

1.11 Extending the range of accommodation and support services available to residents will assist in the delivery of these priorities. This plan includes details of the new models of accommodation and support needed in the borough to help people remain independent. These explicitly recognise the need to have a range of different services providing high and low support that will make sure that services are bespoke to the individual's needs at different times of their life.

1.12 For some individuals, the provision of additional short-term support will be important to allow them to remain independent and avoid permanent admissions to residential and nursing provision. For other individuals, the transition from residential care to more independent living may require additional services to ensure that risks of returning to residential care are minimised, whilst for other individuals there is a need for some time limited additional support to make the move towards more independent living, retain a placement or return home after a health crisis.

1.13 To ensure that we can meet the needs of individuals, we will commission a range of new services :

- Short-term support to individuals provided prior to, and at, discharge from hospital to put in place the right range of services to prevent readmission to hospital, loss of tenancy or permanent admission to residential care
- An extended range of services to help individuals with complex needs live in their home

- Short-term interventions to support individuals at risk of placements breaking down because of challenging behaviour
- Additional move-on provision that will support individuals to take a phased approach to moving into their own tenancies
- A new model of support at home that will be used as part of a support package for individuals at those points where their independence could be at risk or there is an increased risk of hospital admission.
- Supported living as a service that supports individuals to move towards more independent living and to retain employment; this could include providers re-provisioning existing supported living units as step down accommodation
- A more targeted approach to using adaptations and equipment to facilitate discharge to home or other independent accommodation
- Increased supply of extra care and sheltered plus provision for older people as an alternative to residential care.
- Introduce a housing brokerage service to make sure that accommodation and support are matched with the individual's care plan.

2. REASONS FOR RECOMMENDATIONS

2.1 People with long-term conditions (mental and physical), learning disabilities and dementia are living longer and want to be able to choose where they live. The current supported living and residential care models do not always reflect what individuals want for themselves. For example, young people with learning disabilities want the opportunity to live with the friends they choose and be supported to get a job but this is not always available in current models of supported living. For older people who need additional support, choices can be limited to remaining at home or moving into residential care, with a lack of intermediate options.

2.2 The lack of visible alternatives to residential care was identified as one of the factors influencing families, individuals and professionals when choosing residential care. As a result of this, the council has focused on developing alternatives to residential care for service users and has seen a decrease in admissions for older and working age residents (see table below). The accommodation commissioning plan is intended to achieve further improvements in this area.

Indicator		Polarity	2015/16 Result	2016/17 Result
AC/C14 ASCOF2A (1)	Permanent admissions to residential and nursing care homes, per 100,000 population age 18-64	Smaller is Better	12.2	8.50 (Reported result)
AC/S9 ASCOF2A (2)	Permanent admissions to residential and nursing care homes, per 100,000 population age 65+	Smaller is Better	514.9	381.9 (Reported result)

2.3 The accommodation commissioning plan enables the council to meet the ambition in its commissioning plan for adult social care to support individuals to remain independent for longer.

3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

3.1 Not applicable.

4. POST DECISION IMPLEMENTATION

4.1 Implementation of the plan will be overseen by the Adults and Health transformation programme, using the council's project management methodology.

5. IMPLICATIONS OF DECISION

5.1 Corporate Priorities and Performance

5.1.1 Barnet Council's vision, as outlined in the Corporate Plan 2015-2020, is that Health and Social Care services will be personalised and integrated, with more people supported to live longer in their own homes.

5.1.2 By 2020, social care services for adults will be re-modelled to focus more on managing demand and promoting independence, with a greater emphasis on early intervention. This approach will:

- Enable more people to stay independent and live for longer in their own homes.
- Allow young people with complex disabilities to stay in Barnet, where they grew up, and live in their own homes, with education and training opportunities helping them to grow in independence.
- Ensure people with mental health needs receive the support in the community to help them stay well.

5.1.3 The Right Home supports delivery of these priorities. It also supports the priorities of the Joint Health and Wellbeing Strategy (2015 – 2020) and the strategy's themes of wellbeing in the community and care when needed.

5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

5.2.1 The Council's Policy and Resources Committee on 9 July 2015 tasked the Adults and Safeguarding Committee with developing proposals for savings of £18.5m between 2016 and 2020. Proposals were agreed at the Adults and Safeguarding Committee on 19 November 2016. In addition to the proposed savings of £18.5m, the Medium Term Financial Strategy includes £8.9m of pressure funding for adult social care. The priority focus will be reducing demand for Adult Social Care Services through the development of a range of services as an alternative to high cost provision and commissioning the most effective prevention and early intervention services.

5.2.1 Diversification of our accommodation and support services will be required to deliver these savings because the new service models are designed to help keep individuals independent for longer and avoid crisis.

5.3 Social Value

5.3.1 As required by the Public Services (Social Value) Act 2013, social value considerations will be taken into account in expanding accommodation provision in the borough. It is anticipated that significant social value will be delivered in a number of ways, including:

- Wheelchair housing, extra care, sheltered plus and supported living will provide a valuable resource for the local communities
- The new accommodation and support schemes, including the extension of extra care and sheltered plus places, will create opportunities for local employment in terms of care and support staff
- Accommodation and support schemes including those for individuals with complex needs, will provide opportunities for volunteering by local residents
- Accommodation and Support schemes can provide opportunities for local groups to interact with residents facilitating the strengthening of communities.

5.4 Legal and Constitutional References

5.4.1 The Terms of Reference for the Adults and Safeguarding Committee are set out in the Council's Constitution (Responsibility for Functions, Appendix A). The Adults and Safeguarding Committee has the following responsibilities:

- To be responsible for those powers duties and functions of the Council in relation to Adult Social Care.
- Promoting the best possible Adult Social Care services.
- To ensure that the Council's safeguarding responsibilities are taken into account.
- To consider for approval any non-statutory plan or strategy within the remit of the Committee that is not reserved to Full Council or Policy and Resources.
- Authorise procurement activity within the remit of the Committee and any acceptance of variations or extensions if within budget in accordance with the responsibilities and thresholds set out in Agreement Procedure Rules.

5.4.2 The provision of accommodation and support services is in line with the duties of the Council under the Care Act 2014 in providing choice to residents, preventing or reducing needs and promoting a resident's well-being.

5.5 Risk Management

5.5.1 A failure to provide appropriate accommodation could result in adults being without the appropriate services, which in turn may increase the demand for more expensive care and support. The commissioning intentions included in the Right Home have been fully considered to minimise this risk.

5.6 Equalities and Diversity

5.6.1 Section 149 of the Equality Act 2010 sets out the public sector equality duty which obliges the council to have due regard to the need to: eliminate unlawful discrimination, harassment, victimisation; advance equality of opportunity between those covered by the Equalities Act and those not covered e.g. between disabled and non-disabled people; and foster good relations between these groups. The protected characteristics are age, disability; gender reassignment; pregnancy and maternity; religion or belief; sex; sexual orientation.

5.6.2 By section 149(2) of the Equality Act 2010, the duty also applies to 'a person, who is not a public authority but who exercises public functions and therefore must, in the exercise of those functions, have due regard to the general equality duty'. This means that the council, The Barnet Group LTD, Your Choice (Barnet) Limited and Barnet Homes LTD will need to have regard to their general equality duty.

5.6.3 An equalities impact assessment (EqIA) has been carried out regarding proposals for the procurement of accommodation and support services (attached as appendix B). This has shown an overall that there will be an overall significant positive impact on equalities strands and there are no equalities risks associated with the proposals

5.7 Consultation and Engagement

5.7.1 Social care providers, social care staff, service users and carers have been involved in discussions about how the current accommodation and support offer could be improved through consultation work on the Adult Social Care New Operating Model, Barnet's Housing Strategy, the development of the 0-25 service, the Wellbeing Hub and health and social care integration. Engagement sessions were also held with supported living providers, older people's housing network and voluntary sector prevention partners.

5.8 Insight

5.8.1 Population need data drawn from local and national sources was used to identify service gaps and priorities. Detailed population need summaries are provided for each of the Adult Social Care client groups within the Right

Home. Future projections of need have been drawn from POPPI and PANSI¹ and have been used to identify future population need.

6 BACKGROUND PAPERS

- Housing Strategy and Housing Committee Commissioning Plan, Housing Committee, 19th October 2015
<https://barnet.moderngov.co.uk/documents/s26448/Housing%20committee%20report%20housing%20commissioning%20plan%20strategy%20final%20cleared%20report.pdf>
- Annual Performance Report and the Local Account 2015/16, 13th July 2016
<https://barnet.moderngov.co.uk/documents/s33224/Annual%20Performance%20Report%20and%20Local%20Account.pdf>
- Adults and Safeguarding Business Plan 2016-17 , Adults and Safeguarding Committee, 12 November 2015
<https://barnet.moderngov.co.uk/documents/s27181/Adults%20and%20Safeguarding%20Business%20Plan%202016-2017.pdf>
- Extension of Extra Care Services Adults and Safeguarding Committee 10th November 2016
<http://committeepapers.barnet.gov.uk/documents/s35905/Extension%20of%20Extra%20Care%20Services.pdf>

¹ Projecting Older People Population Information: Data Portal (Oxford Brookes University) and Projecting Adult Needs and Service Information Data Portal (Oxford Brookes University)